1 **Providence City Planning Commission Minutes** 2 Providence City Office Building, 164 North Gateway Drive, Providence UT 84332 June 12, 2019 6:00 p.m. 4 5

Call to Order: Gary Sonntag, Chair 6

Attendance:

Voting: Laura Banda, Rowan Cecil, Ruth Ann Holloway, Bob Perry, Gary Sonntag Non-voting alternates: Josh Paulsen, Sharon Johnson

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10 **Approval of the Minutes:**

- 11 Item No. 1. The Planning Commission will consider approval of the minutes for May 22, 2019.
- 12 Motion to approve the minutes: — R Cecil, second — B Perry

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- Yea: L Banda, R Cecil, R Holloway, B Perry, G Sonntag
- 15 Nay:
- 16 Excused:
- 17 Corrections:
- 18 Line 43: council commission
- 19 Line 67 & 70: lawyer attorney
- 20 Line 141: location applicant
- 21 Line 274: explained the changes that he penciled on to the map explained some of the suggested changes that he
- 22 had penciled onto the map
- 23 Line 280: Bike routes that follow most of that route

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Public Comments: Citizens may appear before the Planning Commission to express their views on issues within the City's jurisdiction. Comments will be addressed to the Commission. Remarks are limited to 3 minutes per person. The total time allotted to public comment is 15 minutes.

No public comment.

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Public Hearing(s): None

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Action Item(s):

Action Item Note: Should the Planning Commission not be able to make a decision or take exception to an Action Item(s), then that item will be tabled and revert back to a study category.

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Item No. 1. Preliminary Plat: The Providence Planning Commission will consider for approval The Corner Lot 1 Amendment – Preliminary Plat; a two-lot commercial subdivision located in the general area of 506 West 100 South.

39 Motion to approve the preliminary plat for The Corner Lot 1 Amendment: — R Cecil, second — R Holloway 40 Yea: L Banda, R Cecil, R Holloway, B Perry, G Sonntag

41 Nay:

42 **Excused:**

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- Danny McFarlane of Civil Solutions Group spoke about the plat. The intent is that there will be two separate buildings built on the parcel. They are splitting the parcel so that each building can sit on its own lot.
- G Sonntag asked about the access.
- D McFarlane said that there will be a driveway on the northwest corner. Both lots will share a parking lot and the same access. There will be cross access easements that will be filed with the plat. Each lot will have equal access to use the parking lots in either lot.
- G Sonntag asked about the storm water retention basin. D McFarlane said that there will be a similar agreement for the basin.
- D McFarlane said that utilities placement is still being worked out with the Public Works Department.
- S Bankhead said that this is a preliminary plat for an amended final plat. Danny McFarlane is an agent acting on behalf of the applicant.

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Excused:

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- S Bankhead read from the Staff Report included in the agenda packet.
- J Paulsen asked if we have code that specifies how close driveways can be to an intersection or
- S Bankhead said that we do have code for that. The driveway was put where it is because that was the closest it is allowed to be. Providence City built the roundabout and built the road cut for that driveway as part of the roundabout project.
- B Perry asked if the two lots will have separate parcel numbers. D McFarlane said they will have separate numbers.

Item No. 2. Amended Final Plat: The Providence Planning Commission will consider for approval Sunrise Acres 3 Amended Final Plat; an eight-lot residential subdivision located in the general area of 646 South 330 West.

Motion to approve Sunrise Acres Phase 3 Amended Final Plat: — R Cecil, second — B Perry

Vote: Yea: L Banda, R Cecil, R Holloway, B Perry, G Sonntag

Nay:

- S Bankhead said that Sierra Homes is the applicant for this amended final plat. Matt Nelson is the agent. S Bankhead read from the staff report included in the agenda packet. She explained that after the final plat was recorded in January 2016, property owners on the south side of the property filed a lawsuit disputing the location of 700 South. Those property owners prevailed in the lawsuit, necessitating the relocation of the proposed 700 South. This amendment reduces the frontage of the eight lots involved along 330 West and moves the location of the road to the north.
- S Bankhead continued reading from the staff report included in the agenda packet.
- S Bankhead explained that the applicant has worked with the city for a long time to do the best they can to put in a road down there and still keep their subdivision intact.

Item No. 3. Final Plat: The Providence Planning Commission will consider for approval the final plat for Vineyard Phase 1, a Life Cycle Residential subdivision containing 18 single-family detached homes, 20 townhomes, and 10 condominium units, located in the general area of 170 East Spring Creek Parkway.

G Sonntag said that the applicant has asked for this item to be removed from the agenda.

Item No. 4. Providence Planning Commission Bylaws: The Commission will consider for recommendation to the City Council amendments to the Providence Planning Commission Bylaws.

Motion to continue the item to a future meeting until section 6.4 can be reviewed: — B Perry, second — R Cecil Yea: L Banda, R Cecil, R Holloway, B Perry, G Sonntag Nay:

Excused:

- G Sonntag said that the Mayor and the city staff have recommended that the commission include language in their bylaws clarifying the duties of a planning commission member.
- S Bankhead: 3.1 e (2)(iii) hear heard
- G Sonntag asked if the city attorney has reviewed the bylaws. S Bankhead said that she has sent it to him. He has not sent back any additional comments.
- R Cecil noted that there are two section 3.1s. We need to re-number the sections.
- G Sonntag: 6.4 as they desire
- G Sonntag spoke about section 6.4 a & b. This section was added in an attempt to preserve the order and decorum of the meetings while also allowing the public to speak.
- B Perry said that he thinks this new section is important. We should have something available so that the public can view these rules.
- R Cecil said that we should put these rules near the sign in sheet for speakers.
- S Bankhead asked if applicants who are on the agenda need to sign the list. G Sonntag said that they would not need to because they are on the agenda.
- R Holloway had some suggestions for clarifying the language:
 - When speakers sign-in, they will designate if they would like to speak to on
 - They will include on the sign in sheet. The sign in sheet will include

- They wish to speak to-upon
- Speaking or presenting and possible comments from the audience
- G Sonntag suggested that we include the language that S Bankhead suggested earlier: that those who are on the agenda do not have to sign the speaker sheet.
- J Paulsen asked if we will also require applicants who are on the agenda to come at the beginning of the meeting. If not, we are setting a double standard by requiring the citizens who would like to comment to come at the beginning of the meeting.
- G Sonntag asked if those who want to speak can get on the agenda. S Bankhead said that if someone contacts her about speaking to the commission, she then asks the chair if the chair would like to designate the speaker as an agenda item or if they would like to suggest that they speak during the public comment portion.
- G Sonntag felt that applicants and members of the public are two different categories.
- R Holloway said that if everyone is here at the beginning of the meeting there is less disruption. She felt that we should require the applicants to be here on time. Sometimes meeting schedules shift, and so having everyone here on time would help the meeting proceed smoothly.
- B Perry said that developers and applicants should already know that they need to be here on time.
- L Banda asked about section b wherein it says that the chair may delete time from a speaker. She said that it is important for people to know how long they have to speak in advance so that they can prepare their statement accordingly.
- J Paulsen said that it would be good to have a time limit. The chair gets to decide how that is enforced.
- B Perry suggested that we combine the public hearing and public comment sections into one category on the agenda.
- R Holloway said that on other commissions she has served on, the chair has asked that those with a prepared statement come forward first.
- G Sonntag asked if we should allow those who sign in to tell us how many minutes they would like to speak.
- B Perry said that we may know in advance which issues will have the most comments. We can adjust the time for the public hearing accordingly.
- R Holloway said that if there is a group of individuals, they can pick someone to be their spokesperson. If we suggest this to them, they may do it.
- G Sonntag asked if we can prepare an instruction list for those who are commenting. S Bankhead said that we can do that.
- J Paulsen said that those with prepared statements aren't the ones that take up the most time. The time is taken up by the exchange between those speaking and the commission. He suggested that the commission have a question sheet that people can fill out at the beginning of the meeting. If the commission could answer some of those questions, it would reduce the amount of time for back-and-forth. During their comments, we would simply listen. We should eliminate the expectation that we will have an exchange with them. It is not practical.
- R Cecil said that there are times when the commission members want to ask a question of someone who has commented.
- J Paulsen said that we can reserve the right to ask questions, even if we don't always ask them.
- R Cecil said that we should include a statement on our instructions that says that if there is a group of people coming in to speak on a topic, they should choose a spokesperson for the group.
- J Paulsen asked whether a speaker will be allowed to speak on multiple agenda items. The current language makes it unclear.
- J Paulsen: A public hearing The purpose of a public hearing
- G Sonntag read sections 7.1-7.5.
- J Paulsen asked about section 7.5. He asked if administrative decisions can be appealed to the Appeal Authority.
- S Bankhead said that they can.
 - G Sonntag brought up section 6.4 again.
 - B Perry said that he likes the speaker sign in sheet.
- G Sonntag brought up the question sheet suggested by J Paulsen.

- R Holloway said that we could ask on the sign in sheet whether they are representing a group.
 - R Cecil said that we should put in language to the effect that with the sign in sheet, we will include a sheet with the rules for public comment.
 - G Sonntag agreed.

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- R Holloway said that we could also include language on the form that says that those commenting can also present materials such as charts, maps etc. G Sonntag said that those types of presentations should probably get on the agenda. R Holloway said that in that case, the form should inform them of that, and tell them what they can do to get on the agenda.
- L Banda asked if the city council is adopting similar bylaws.
- S Bankhead said that they will be amending their bylaws soon.
- S Bankhead cautioned the council to avoid language that makes people expect that they can bring up an item that is not on the agenda and get a response or action on it.
- J Paulsen said that we have generally allowed public comment on the agenda items. If there is anyone in the audience that has comments on these bylaws, he would like to hear their comments.
- G Sonntag said that due to the time, he doesn't want to open this item to public comment.
- B Perry said that in section 2.6, we should emphasize that commissioners are encouraged to attend trainings. G Sonntag said that it is already emphasized.

<u>Item No. 5. General Plan revision review:</u> The Commission will review and discuss the draft chapters for the general plan revision.

- R Cecil said that he found some typos. S Bankhead said that the consultants will probably fix the typos.
- R Cecil brought up page 4. He would like to change "Mormon settlement" to "Latter-day Saint settlement."
- R Cecil, page 4 bottom right paragraph: Secondly, the Plant-Plan
- J Paulsen said that we should not go over spelling errors as a commission. We should send those changes to S Bankhead.
- R Cecil, page 6 top right paragraph: Mormon Latter-day Saint
- R Cecil asked when gas was first provided in Providence. S Bankhead didn't know.
- G Sonntag asked the commission to send their minor grammar/spelling revisions to S Bankhead within seven days.
- S Bankhead said that it would be easier to do the public hearing in July rather than in June since some revisions are going to be made.
- G Sonntag said that we will schedule the public hearing for July 10.

Study Items(s):

<u>Item No. 1. Ordinance and Design Standards for Life Cycle Residential Zone, LCR:</u> The Commission will review and discuss the proposed changes for Title 10 Chapter 4, LCR Zone.

- G Sonntag asked how the commission would like to proceed on this.
- B Perry asked if the council has given any guidance on this.
- S Bankhead said that it has been discussed in executive staff. She said that there are some parts of the LCR ordinance that would have ripple effects on other parts of the code. We could discuss those in the next meeting and schedule the public hearing for July if we have everything ready.
- G Sonntag felt that we should have the public hearings for the General Plan and the Life Cycle Zone at separate meetings.
- G Sonntag suggested that the commission members email their comments on the LCR ordinance to S
 Bankhead so that the commission can be prepared to discuss them next time. This will save time in the
 meeting.
- J Paulsen said that there are some areas of the ordinance that require discussion, and there are others that are simply minor wording issues. J Paulsen said he will mark the areas that he thinks are important for discussion on the PDF that he sends to S Bankhead. S Bankhead said that she can incorporate those comments into the document that she creates and mark them by author.

Reports:

<u>Staff Reports</u>: Any items presented by Providence City Staff will be presented as informational only.

S Bankhead, Administrative Services Director

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- Executive staff is still working on the setback ordinance. People are interpreting the ordinance in ways that the original ordinance did not intend.
- We are also working on an ordinance for accessory apartments, which are accessory dwelling units within the dwelling.
- We will be scheduling a planning commission public hearing for June 26 for the zone assignment of the Fuhriman-Low property [Chamberlain development] at the west end of 500 South. Their annexation request has been certified [but not yet approved]. The city council could hold their public hearing for July.
- J Paulsen asked what the requested zone assignment for that property is.
- S Bankhead said that they requested single family high. J Paulsen asked if that is what is shown on our current general plan. S Bankhead said that it is not. G Sonntag said that it is shown as commercial.
- S Bankhead said that because this is not a zone that has been discussed for those parcels, the council felt that the planning commission should make a recommendation.
- S Bankhead reported that the city council discussed the water agreement with Spring Creek Water Company. The attorneys seem to be making progress. They also discussed 100 South. There have been some problems with the title on a small piece of property that need to be cleared up. At some point, the council would like to open up that road. The road has been closed for about 10 years.
- S Bankhead reported that the city council had a public hearing on the budget for 2020. They passed a preliminary proposal for the tentative budget that will get us through until the Truth in Taxation hearing in August. In August, they will approve the tentative budget.
- S Bankhead said that there will be a tax increase. Most of it will go towards the Logan City fire contract. Some of it will go towards hiring a city manager. We are also considering hiring a code compliance officer.
- S Bankhead said that we also changed our personnel policy to match with recent adjustments in state law. We had to designate which positions are eligible to be exempt from Utah Retirement Systems.
- R Holloway asked about the accessory apartment ordinance. She feels that there are many people who rent out rooms in Providence. S Bankhead said that you can have someone live in your house or rent a room as long as there are no more than four unrelated individuals and they all operate as one household (sharing the kitchen, etc).
- B Perry asked about Airbnb. S Bankhead said that our city code prohibits short-term rentals. However, state code prohibits us from taking action against a homeowner solely because they advertised their home as a short-term rental.
- S Bankhead said that there was a time when we allowed separate units within the home, and they were called accessory dwelling units. Now we have defined an accessory dwelling unit as a detached dwelling unit, and will rename the old ordinance about units within the home to accessory apartments. Both of these types require owner occupancy.
- S Bankhead said that after the council voted to stop allowing accessory dwelling units within the home, there were a few that we still had to allow to keep operating. Those are still operating today.

Commission Reports: Items presented by the Commission Members will be presented as informational only; no formal action will be taken.

- G Sonntag said that we will want to put the bylaws and the LCR ordinance on our next agenda. He asked the commission to review the other parts of the code that would be affected by the LCR ordinance.
- G Sonntag asked about Providence Canyon. It is a watershed area. Has there ever been a discussion on cleaning it up? There are messes from people doing shooting practice.
- S Bankhead said that there are several groups that come through once or twice a year to clean it. The canyon itself is in the county. Sometimes we do help facilitate that cleanup. A trails group often helps organize the cleanup.
- J Paulsen said that state code says that those shooting must be 150 yards from a stream or public occupied space. It is also against the law to shoot across any body of water including a stream. It is also state law that casings and skeet need to be removed.
- G Sonntag asked about the roundabouts that the commission recommended in the transportation plan. Who on the city staff puts it into the budget so that it can be built?
- S Bankhead said that we have a proposal from our engineering firm for a traffic analysis. Once that is finished, we will know how to plan for the capital improvements associated with the transportation plan.

269	We will have to consider which improvements can be made with impact fee money, and which must b	
270	made with general fund revenue. That information should be available within the next six months or s	
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272	Motion to close the meeting: — R Cecil, second — L Banda	
273	Yea: L Banda, R Cecil, R Holloway, B Perry, G Sonntag	
274	Nay:	
275	Excused:	
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277	Meeting adjourned at approximately 8:25 PM	
278	Minutes prepared by Jesse Bardsley	
279	Minutes approved by vote of the commission on June 26, 2019	
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283	Gary Sonntag, Chair	Skarlet Bankhead, City Recorder