

1 **PROVIDENCE CITY COUNCIL MINUTES**

2 **August 26, 2008**

3 **Providence City Office Building**

4 **15 South Main Providence, UT**

5

6 Call to order:	Mayor Simmons
7 Roll Call of City Council Members:	Mayor Simmons
8 Attendance:	D Astle, D Low, K Baker, J Russell
9 Excused:	R Liechty
10 Pledge of Allegiance:	D Low

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12 **Approval of the minutes for August 12, 2008 City Council Meeting:**

13 Motion to approve the minutes from August 12, 2008: K Baker, D Low

14 K Baker gave T Lewis the changes she found.

15 All in favor with corrections -

16 Vote: Yea: D Low, K Baker, D Astle, J Russell

17 Nay: None

18 Abstained: None

19 Excused: R Liechty

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21 **Presentation and Oath of Office:** Providence City will present the 2008 Youth Council with a certificate of appreciation  
22 and the 2009 Youth Council will take the Oath of Office.

23 The Mayor acknowledged Terri Wennergren as an exceptional leader. R Simmons congratulated the Youth Council and  
24 Diana Hatfield for the fair booth. It was outstanding. R Simmons presented the 2008 Youth Council with a certificate of  
25 appreciation.

26 S Bankhead administered the Oath of Office to the 2009 Youth Council.

27  
28 **Public Comments:**

29 V Byrnes stated that Cache Valley has bad air. She would like the Council to consider planting more trees. She also feels the  
30 ball park would be a great place for recycling. She asked that the Council look into this.

31 V Saunders said Forestry and Public Lands makes trees available to different organizations.

32 R Simmons said that the City plans to put trees in behind the public works sheds.

33  
34 **Continued Business:**

35 **Item No. 1. Resolution 08-036:** The Providence City Council will consider for adoption a resolution authorizing the City to  
36 use West Host Inc. to design a content management system (CMS) for the Providence City Historic Preservation  
37 Commission's interactive web site.

38 Motion to approve Resolution 08-036: K Baker, D Astle

39 D Astle asked who maintains the web site after it is up.

40 J Hicken said most of our maintenance ideas are from Springville. We would keep it in house. We will identify a volunteer  
41 from the staff to maintain it. Any major changes or additions would go back to West Host. The Commission needs to have  
42 someone look at the stuff that is coming in and identify it. It is set up so people can respond to it.

43 K Baker asked if they saw enough of both companies to make a decision as to the one that they will use.

44 J Hicken said the other company was an individual that could be gone next year. West Host is staying.

45 D Astle asked if they felt comfortable with West Host.

46 B Nelson said they talked to West Host and they will take each individual problem and deal with it.

47 J Hicken said they talked a lot about purchasing this and he felt they looked at every angle. Springville used interns to help  
48 them with their program.

49 J Russell asked if they put this out to bid.

50 B Nelson said that the two people were both here in the City. We also have a matching grant.

51 J Russell asked what the total cost would be.

52 B Nelson said \$5,050. If we took \$5,050 we could apply for the whole \$4,000.

53 D Low asked if J Hicken had seen one of the CMS systems built.

54 J Hicken said yes. The system in Springville, UT.

55 D Low asked if West Host could build something like this.

1 J Hicken said they felt like this was a good system and they could do the same thing.  
2 D Low brought up the Springville City Historic District web page.  
3 J Hicken said that they could enter the cemetery grave sites, walking tour, historic homes. This will open it up to the public  
4 and they will be able to put input into it.  
5 J Russell asked if this would be a link from the Providence City site.  
6 B Nelson said it would.  
7 All in favor -  
8 Vote: Yea: D Low, K Baker, D Astle, J Russell  
9 Nay: None  
10 Abstained: None  
11 Excused: R Liechty

12  
13 **NEW BUSINESS:**

14 **Item No. 1. Discussion:** Darrin Deursch, UDOT Region 1 Traffic Engineer, will discuss Hwy 165 and the proposed access  
15 management plan.

16 D Deursch said he doesn't have a presentation. You have had an opportunity to look at the proposed management plan.  
17 R Simmons said that Amsource came and asked for a light on 300 south. The Council would like to know what UDOT has in  
18 mind.

19 J Russell asked what the difference is between the one that was e-mailed and the one that was handed out.

20 D Deursch said he felt the e-mailed one was more recent.

21 S Bankhead said she doesn't feel there is any difference. She e-mailed it to everyone and printed out the hard copy for the  
22 meeting.

23 D Deursch said UDOT is committed to serving their customers. Hwy 165 is a major urban arterial. It handles between 18 and  
24 20,000 vehicles a day. It is of significant importance to the east side of this valley. A significant amount of the growth of this  
25 valley is occurring south and east. As a customer base it is important that we preserve this corridor as a means of mobility to  
26 and from locations in this huge area of development. This is also a community road that runs through a number of  
27 communities. It is a fine balancing act that we have to walk to try and provide mobility and also providing for that access for  
28 east-west mobility. We are probably skewed towards mobility. We have laws and rules governing access. Administrative rule  
29 R930-6 is the most current law pertaining to access management. It covers not only side street access, local city streets  
30 attaching to a state road but it also discusses driveway access from private property. It also talks about signals. The  
31 administrative rule for Providence is very restrictive. It calls this a category 3 road. Within that administrative rule there are a  
32 number of administrative categories ranging from number 1 which is an interstate highway which disallows any access at all  
33 the way to a category 8 which is very low functioning low volume rural two lane. Under the current law a category 3 road is  
34 non-signalized access. You can go through a variance. One thing about the cooperative agreement is it would change the  
35 category. We essentially turn this into a category 4 road.

36 D Astle asked why the road is a category 3 road.

37 D Deursch said they look at what kind of road it is. The second component is the speed. Those components comprise the  
38 access management category. This agreement will eliminate the category 3 from Hwy 165.

39 K Baker asked what the speed for category 4 roads are.

40 D Deursch said speed is not a signing issue. Speed limits are really about human behavior. In Utah we have big wide streets.  
41 Without speed limit signs people drive where the level of risk is. In order for a speed limit to be effective the people have to  
42 believe it is reasonable and prudent. When we consider these speed limits we are obligated by law to do an engineering study.  
43 We determine what the 85<sup>th</sup> percentile is. Essentially a speed limit is to control the 15% of people who do not have common  
44 sense. We have the standard. This cooperative agreement will not necessarily impact the speed limit. If you have more  
45 accesses the speed will probably go down.

46 K Baker said we won't have more accesses.

47 R Simmons said between 100 north and 100 south there is about 600 feet.

48 D Deursch said there will be at least 1 major access point per block.

49 R Simmons said from the current Maceys access to 100 south there is about 800 feet. There could be one more access.  
50 Edwards Furniture would have to close their access.

51 S Bankhead said from 1200 south to the Y light what is the classification of the road.

52 D Deursch said he believes it is a 5. We have poor access management in Logan. It is hard to clean up once it is done. We are  
53 trying to create a tool to help you to require developers to put these accesses and lights where they need to be.

54 D Astle asked if the use of the property changes can the access be changed.

55 D Deursch said whenever this rule was passed on September 16, 2003 there were three criteria to obtain a new permit. There  
56 is no right of access to a state road. They are primarily for mobility. We require new development to grant easements. The

1 three criteria are 1.Change the use. 2. Increase the volume of vehicle trips by more than 20%. 3. Private property owner  
2 changes the use and wants to modify. We have to look at these three criteria.  
3 V Saunders said J Agular and M Teuscher asked this Council to agree to the access management plan because Maceys was  
4 not yet in progress.  
5 D Deursch said Cache County recognized that they would have to do something to fix the roads here. They put the access  
6 management plan in use before it was adopted by UDOT.  
7 D Astle said Hwy 165 would go from a category 3 to a category 4.  
8 D Deursch said everyone on this corridor would be a 4.  
9 D Astle said this agreement is not quite concrete.  
10 D Deursch said there is flexibility. There is no corridor access out there that is not flexible. Those signal locations are skewed  
11 to mobility. On one side you have a very friendly pedestrian facility. The other side is interstate. State roads are skewed to the  
12 mobility side. It shows up in signal issues. Traffic engineering research shows if you want to move people you have to watch  
13 your signal locations. That is one of the concrete parts of it. The Department of Transportation has their thoughts on moving  
14 traffic. They make compromises. We don't always get what we think should be there.  
15 S Bankhead said you recently did a study for us on 1700 south. It did not meet warrant. Do the same warrant factors apply  
16 when it changes to a 4?  
17 D Deursch said it does. The general thought among the public is signals are safety. If you think that signals are wonderful  
18 they are not. They always increase crashes. The Federal Government has a manual on signals. You either adopt it or you  
19 write your own. There is a crash warrant. There are 8 different criteria we look at. A lot of those criteria depend on the hours  
20 you meet this condition. There were 0 hours on 1700 south.  
21 R Simmons said one issue was no east, west corridors. Trying to cross the highway you are stacked up for along time. They  
22 go right flip a U and come back.  
23 D Deursch said we could look at this. We can look at U turns and see how many there are. Unfortunately that part is federal  
24 law and out of my hands. I will study that for you and update it as soon as possible. As commercial enterprises come that will  
25 help the warrant criteria.  
26 D Low asked if they look at how many cars are stacked and how long they wait.  
27 D Deursch said we look at all of that.  
28 J Russell asked what UDOT is doing with the CMPO.  
29 D Deursch said he hopes they are consistent with the master plan and the management access plan.  
30 J Russell said you are slowing down Hwy 165. Wouldn't it be better to utilize the road to get through town faster?  
31 D Deursch said it is hard to say. This is a balancing act. It is zoned commercial. You will allow for access points and signals.  
32 This is more of a compromise. It will maintain 45 to 50 mph speeds.  
33 J Russell asked whose decision is that.  
34 D Deursch said that is an engineer's decision. Behavior is always an issue. Local law enforcement is a definite modification.  
35 Add features that make you feel like you can't drive faster. The speed limit doesn't have an impact on how fast people drive.  
36 R Simmons said we have issues about the east side of 165. We also have the west side. Do we want the accesses to coincide  
37 or offset.  
38 D Deursch said you want them to coincide. The biggest issue is left turns. Head on collisions are not a good thing. If you turn  
39 left you go to the center turn lane and if they are not lined up you hit head on. The administrative rule requires developers to  
40 do a traffic impact study. This mentions the Cache management access plan they host a meeting for developers to meet with  
41 the rule makers and outline what needs to be done.  
42 R Simmons asked how you decide if a 4 way stop is a good idea.  
43 D Deursch said there are warrants for those kinds of things. He will do a study for the City. Motorist don't see a difference  
44 between the state and county roads.  
45 K Baker said if the commercial develops in such a way that we need access how will we get a warrant.  
46 D Deursch said he can't do anything about the criteria.  
47 K Baker asked how we encourage development on the west side of the road.  
48 D Deursch said if you are looking at access compared to signals that is different. Most people who drive a car are traffic  
49 engineers. Certain things are just not a good idea.  
50 S Bankhead asked if we wanted 100 south to go straight through.  
51 D Deursch said this access management will not replace your traffic master plan.  
52 The Mayor thanked Darrin Deursch for his presentation.  
53  
54 **Item No. 2. Resolution 08-037:** The Providence City Council will consider for adoption a resolution approving an  
55 agreement with Altius Health Services for 2008 Group Health Services.  
56 Motion to approve Resolution 08-037: D Low, K Baker

1 S Bankhead said this is a house keeping item. The way our insurance works is a cart before the horse. We have to have the  
2 information into the insurance companies by May 15, 2008.

3 D Astle asked if we have to have an open enrollment because of the year end.

4 S Bankhead said they give you the figures they just don't give you the full agreement. Altius Health Plan was very good to  
5 us. Our premiums actually decreased.

6 D Astle asked if they rated us by our group rating.

7 S Bankhead said that is correct. This is our group plan agreement. When we went with Altius we had to change some of our  
8 Doctors. The employees wanted to keep our agreement with U of U doctors. Altius is a very affordable insurance. Phil Wood  
9 an intern did some shopping around for us and Altius is a very good plan. Would you please ratify this agreement?

10 All in favor -

11 Vote: Yea: J Russell, D Low, K Baker, D Astle

12 Nay: None

13 Abstained: None

14 Excused: R Liechty

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16 **STAFF REPORTS:**

17 K Baker said this morning we had a basement fill up with water. The city employees were johnny on the spot and they took  
18 care of the problem quickly.

19 S Bankhead said we started our new hours this week. On Fridays we are answering the phone but we do keep the doors  
20 locked. We do take care of emergencies. It is very good for the employees to be able to have the quiet time to take care of  
21 things. This is something that will be beneficial for the community as a whole. This will enable us to maintain the same work  
22 load without increasing our staff.

23 Kickball and soccer have started.

24 R Simmons said the little field is doing great.

25 S Bankhead said we sent our ULCT registration in. The Planning Commission probably won't hold their meeting on the 10<sup>th</sup>  
26 because of the convention. The council will plan on a City Council meeting on the 9<sup>th</sup>.

27 K Baker and S Bankhead have been working on the small subdivision ordinance.

28 D Astle said we passed a reduced budget at the last meeting. When will we see the balanced budget?

29 S Bankhead said the budget is balanced. The changes were made that you requested. She will give you all a copy this week.

30  
31 **COUNCIL REPORTS:**

32 D Astle said he visited the school district about the mountain crest pool. He sat on the Council when that decision was made.  
33 There was never a pledge made or intended. He reviewed the minutes and agreed with that assessment. He would like the  
34 Council to make a vote and let the school district know. Tamara Stone the County Auditor said all of Providence City taxable  
35 property has an assessed value of \$377,050,200. Out of that the Providence residents will pay the Cache County school  
36 district \$2,255,514. \$387,000 will go to Providence. That does not include Cache County taxes. We need to be prudent about  
37 how we spend the tax payer's money. He also talked to the school district about the property trade. The school district wants  
38 full control of their fields.

39 K Baker asked what happens when we mow the grass or have to stripe the fields.

40 S Bankhead said you don't have time to get the fields ready for soccer games.

41 D Low said we might be able to get some gift money for the most beautiful property in Providence. How much would you  
42 like to be involved in this? We need to figure out how we would like to go ahead with this. We will do the best we can. We  
43 need to come up with a criteria.

44 D Astle said the neighborhoods could submit potential winners through the newsletters. We could also use our City  
45 employees.

46 D Low said I think it would be a fun, good tradition to start.

47 J Russell asked where the master transportation plan is.

48 S Bankhead said M Pierce is working on it. We have a traffic engineer working on it through Skyline Engineering. There is a  
49 massive amount of information that they require. It is a matter of money right now.

50 J Russell said after reading the minutes from the last meeting and listening to the presentation tonight we need to be more  
51 diligent about the way we spend money. How about the \$5,000 we gave the Historical Preservation committee.

52 S Bankhead said this committee looks at the historical aspects of the City. We should have volunteer committees to work on  
53 the book and the sesquicentennial. We gave them \$5,000 just to write the Providence and Her people book.

54 J Russell said there are a lot of wonderful ideas. We need to look at where the money needs to be spent.

55 R Simmons said we need to look at volunteers to help with the sesquicentennial. We need to see where we want to spend the  
56 money.

57 D Astle said we need to look at the budget longer than just a couple of weeks. We need to see those numbers in January.

1 J Russell said we need to see insurance and other things before we have to sign them.  
2 R Simmons said we can do things more cheaply. There is a reason I live in Providence. I want Providence services. These are  
3 questions we need to ask. We need to look at the sesquicentennial. We need to look at historical stuff and decide what we  
4 want to spend our money on.  
5 J Russell said we need to move forward. We need to be better prepared for next year.  
6 S Bankhead said the historical committee came and asked before they applied for the grant. Those grants require matches.  
7 Once you have given them approval and they get the grant you can't take it back.  
8 J Russell said he wants to see where that \$5,000 is going. We are responsible to the citizens as to where the money is spent.  
9 D Astle said we need to look at whether we want to support our historical commission. We need to make sure our budget is  
10 being spent prudently.  
11 R Simmons said there isn't a city in this valley that comes close to us in property taxes. We get a serious bang for our buck.  
12 D Astle said other cities have higher revenues.  
13 S Bankhead said our playing field is not necessarily with Nibley. We need to keep up with Logan. That is where those dollars  
14 are going to go.  
15 D Astle said Logan has a lot of political clout.  
16 K Baker said west of 165 is really important to us. A lot of commercial buildings are empty in this valley. Logan can stop us  
17 from developing if they refuse us a road. They will not help Providence develop commercially. We have to have access.  
18 We only have access off of 165. You have to ask for it and fight for it.  
19 R Simmons said he and Skarlet are going to a meeting with Logan City to discuss what they are going to do with their sewer.  
20 We looked at creating our own sewer system. The question is what do we do? We may need to do another study. If they are  
21 going to double our rates we need to look at this. He will report back. He has a student that needs to do an internship. Anyone  
22 who has any suggestions please let me know.  
23 D Astle suggested the intern look into what we would need to do to have commercial developers come here.  
24 R Simmons said there will be a story in the paper tomorrow about a peeping tom in the area. The men in the neighborhood  
25 caught him last night and he was in jail this morning.  
26 D Astle asked if the Council could get an update on the preliminary plats on the subdivision that are out there. Are they  
27 making any progress?  
28 S Bankhead said Anderson has been very quiet, we haven't heard anything from them. She has played phone tag with their  
29 attorney the last few weeks. Dan Hogan's subdivision that is all approved we are issuing building permits now. The  
30 Highlands group gave us a preliminary plat and then changed the preliminary plat. We refunded their money and told them  
31 when they decided what to do to get back to us. Redstone we have not heard from at all. Hillcrest has submitted a final plat.  
32 They have some work to do on that. That is where we are on that.  
33 R Simmons said we have no alternates for the Planning Commission at this time.  
34  
35 Motion to be adjourned: J Russell, D Low  
36 Vote: Yea: D Low, J Russell, K Baker, D Astle  
37 Nay: None  
38 Abstained: None  
39 Excused: R Liechty  
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41 Meeting adjourned at 8:05 p.m.  
42 Minutes taken and prepared by Terri Lewis  
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Randy Simmons, Mayor

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Skarlet Bankhead, City Recorder